BEFORE THE PUBLIC UTILITIES COMMISSION OF THE FILE STATE OF CALIFORNIA 07-31-06 04:59 PM

Order Instituting Rulemaking on the Commission's Proposed Policies and Programs Governing post-2003 Low-Income Assistance)))	Rulemaking 04-01-006 (Filed January 8, 2004)
Programs.)	
)	
Application of Pacific Gas and Electric Company)	A.06-04-014 (Filed April 14, 2006)
Seeking Approval of an Augmentation to Its)	
Authorized 2006 Low Income Energy Efficiency)	
Program Budget.)	
-)	

COMMENTS OF SOUTHERN CALIFORNIA EDISON COMPANY (U 338-E) ON THE

DRAFT DECISION OF ADMINISTRATIVE LAW JUDGE KIM MALCOLM

REGARDING THE 2006 LOW INCOME ENERGY EFFICIENCY PROGRAM

BUDGETS

MICHAEL D. MONTOYA STACIE SCHAFFER

Attorneys for SOUTHERN CALIFORNIA EDISON COMPANY

2244 Walnut Grove Avenue Post Office Box 800

Rosemead, California 91770

Telephone: (626) 302-3712 Facsimile: (626) 302-7740

E-mail: stacie.schaffer@sce.com

Dated: July 31, 2006

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Order Instituting Rulemaking on the Commission's Proposed Policies and Programs Governing post-2003 Low-Income Assistance Programs.)))	Rulemaking 04-01-006 (Filed January 8, 2004)
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REGARDING THE 2006 LOW INCOME ENERGY EFFICIENCY PROGRAM

BUDGETS

I.

INTRODUCTION

Pursuant to Rules 77.2 through 77.4 of the California Public Utilities Commission's (Commission) Rules of Practice and Procedure, Southern California Edison Company (SCE) hereby comments on the July 10, 2006 draft decision of Administrative Law Judge (ALJ) Kim Malcolm, entitled *Opinion Approving Augmentation to the 2006 Low Income Energy Efficiency Program Budget of Pacific Gas and Electric Company and Addressing the Compliance Filings of San Diego Gas & Electric Company, Southern California Gas Company and Southern California Edison Company Regarding Low Income Energy Efficiency Program Budgets* (Draft Decision).

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SCE is pleased to provide comments on the Draft Decision, and commends the Commission for its commitment to making the CARE and LIEE programs more effective and efficient. SCE appreciates the Commission's finding that SCE, at this time, does not require an augmentation of its 2006 authorized LIEE budget, but that with the carryover funds available from the 2005 program SCE has sufficient funds to implement its 2006 LIEE program pursuant to Commission directives. SCE also appreciates the Commission's authorization to continue the CARE telephonic enrollment and recertification processes, and its interest in exploring an automatic qualification approach for all eligible LIEE measures.

However, SCE wishes to address some of the matters raised in the Draft Decision.

Specifically, SCE would like to clarify its position on the LIEE automatic qualification approach, and requests that the Commission correct certain misstatements in the Draft Decision regarding SCE's CARE telephonic enrollment and recertification processes.

II.

COMMENTS

A. Telephonic CARE Enrollment and Recertification

SCE appreciates the Commission's authorization to continue the CARE telephone operator-assisted enrollment/recertification process and recertification through SCE's Voice Response Unit (VRU) process. These CARE processes will simplify and expedite enrollment and recertification while minimizing costs. The Draft Decision, however, makes certain misstatements regarding these processes.

The Draft Decision states that "SCE requests authority to continue providing CARE enrollment and recertification over the telephone using SCE's Voice Response Unit." While SCE does seek continued authority to use its VRU in connection with the CARE program, the VRU is used only for recertification, not enrollment in CARE. As described in SCE's motion

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¹ Draft Decision, p. 4.

filed on April 21, 2006 (Motion),² customers are given the option of recertifying their CARE eligibility using the VRU. If the customer opts to use the VRU to recertify, the customer calls the toll-free number provided on the recertification notice and is prompted by the VRU to answer certain questions regarding eligibility by touching the telephone keypad. If the customer successfully answers the questions, the customer is recertified at that time. Under SCE's other CARE telephonic process – operator assisted telephone enrollment/recertification – customers may both enroll in and recertify for CARE over the telephone. Through outbound calling, a SCE operator contacts those customers who have submitted signed, but incomplete, enrollment or recertification forms. The customer can then provide the SCE operator with the required information in order to complete the enrollment or recertification process. Accordingly, SCE requests that the Commission clarify in the Draft Decision that SCE's VRU is used only for CARE recertification, and that SCE's operator-assisted telephone enrollment/recertification process permits customers to both enroll in and recertify for CARE.

The Draft Decision also states that "SCE used this process [the VRU] through the winter initiative to qualify customers simply and automatically for LIEE refrigerator replacement and compact fluorescent lights (CFLs). SCE asks to continue this program and use it for all LIEE measures." This is not accurate. While SCE does seek continued use of its VRU for CARE recertification and believes that an automatic qualification approach for all eligible LIEE measures would be beneficial, SCE did not and does not use the VRU to enroll customers in the LIEE program. Rather, LIEE enrollment is conducted on-site by community-based organizations and contractors who assess measure eligibility and collect income documentation from household members. During the winter initiative, the CARE customer listing was merged with demographic information indicating a high concentration of households with income within the guidelines set for CARE and LIEE. CARE customers in these areas would be automatically

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Motion to Extend Certain Low Income Energy Efficiency and CARE Program Policies Authorized in D.05-10-044 Beyond the Winter Initiative Period.

Draft Decision, p. 4.

eligible for refrigerators and CFLs. To the extent these measures were needed, the customer was not required to show proof of income, but simply sign a self-declaration form attesting to household size and income. SCE requests that the Commission clarify in the Draft Decision that SCE does not use, and does not propose to use at this time, its VRU to enroll customers in the LIEE program.

B. LIEE Enrollment

SCE appreciates the Commission's interest in exploring an automatic qualification approach as a means to simplify the LIEE enrollment process. As the energy needs of low-income customers within SCE's service territory grow, it becomes increasingly important to expedite LIEE services to customers with the most need, especially those low-income customers living in extreme, hot desert climates. An automatic qualification approach will assist in expediting services to such customers while reducing administrative costs.

The Draft Decision allows SCE to continue automatically qualifying CARE customers for refrigerators and CFLs, but does not permit SCE to extend this automatic qualification approach to <u>all</u> eligible measures. SCE's preference, however, is that a uniform approach encompassing all eligible measures be implemented.

SCE wishes to clarify any perceived ambiguity with respect to its request. In SCE's Motion, SCE sought authorization to permit CARE customers to automatically qualify for all eligible LIEE measures. The Division of Ratepayer Advocates (DRA) responded that it did not support the proposal, and suggested instead that SCE either continue to automatically qualify CARE-enrolled customers for only refrigerators and CFLs, or adopt a census-based, self-certification approach like that proposed by SoCalGas and SDG&E. SCE, perceiving a lack of overall support for extending the automatic qualification approach to all eligible measures (as a result of the discussion regarding the proposal at the May 2, 2006 Low Income Oversight Board meeting and DRA's comments), and in the interest of receiving the Commission's authorization to use a standardized approach that would simplify the enrollment process and expedite the

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delivery of services to customers while reducing costs, responded that it was amendable to a census-based, self-certification approach. As a result, SCE did not propose a CARE-based automatic qualification approach in its Application for program years 2007-2008.

Accordingly, SCE respectfully requests that if support to implement a CARE-based automatic qualification approach for <u>all</u> eligible measures does not exist at this time, that a standardized self-certification approach encompassing all eligible measures, based on indicators that would predict eligibility for LIEE, be authorized by the Commission. SCE is amenable to employing an approach like SoCalGas and SDG&E's census-based, self-certification approach.⁵

Automatic qualification of CARE customers for only refrigerators and CFLs made sense as a short-term solution during the winter initiative, as these measures can be rapidly deployed and provide immediate energy savings. For the long-term, however, it seems only prudent to employ a uniform approach encompassing all eligible measures rather than one that determines eligibility on a piecemeal basis. Indeed, any costs savings achieved by an enrollment approach that reduces the number of visits to customer homes would be lost with a piecemeal approach.

SCE respectfully requests that the Commission authorize SCE to use a self-certification approach encompassing all eligible measures, and revise the Draft Decision to reflect this. SCE would be prepared to implement this delivery strategy in the remaining months of 2006 and in program years 2007-2008, upon receiving authorization from the Commission.

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⁴ A.06-07-001, filed July 3, 2006.

As is the case with the census-based approached used by SoCalGas and SDG&E, under a CARE-based automatic qualification approach, SCE would require CARE customers to sign a declaration self-certifying their eligibility for the LIEE measures prior to installation. Thus, both approaches target customers based on indicators that would predict eligibility and subsequently require customers to self-certify their eligibility rather then verifying income prior to delivery of services.

III.

CONCLUSION

SCE appreciates the opportunity to comment on the Draft Decision, and requests that the Commission make modifications to the Draft Decision as described above.

Respectfully submitted,

MICHAEL D. MONTOYA STACIE SCHAFFER

/s/

By: Stacie Schaffer

Attorneys for SOUTHERN CALIFORNIA EDISON COMPANY

2244 Walnut Grove Avenue Post Office Box 800

Rosemead, California 91770 Telephone: (626) 302-3712

Facsimile: (626) 302-7740 E-mail: stacie.schaffer@sce.com

July 31, 2006

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CERTIFICATE OF SERVICE

I hereby certify that, pursuant to the Commission's Rules of Practice and Procedure, I have this day served a true copy of COMMENTS OF SOUTHERN CALIFORNIA EDISON COMPANY (U 338-E) ON THE DRAFT DECISION OF ADMINISTRATIVE LAW JUDGE KIM MALCOLM REGARDING THE 2006 LOW INCOME ENERGY EFFICIENCY PROGRAM BUDGETS on all parties identified on the attached service list(s). Service was effected by one or more means indicated below:

Transmitting the copies via e-mail to all parties who have provided an e-mail address. First class mail will be used if electronic service cannot be effectuated.

Executed this 31st day of July, 2006, at Rosemead, California.

 $/_{\rm S}/$

Cecilia R. Jones Project Analyst SOUTHERN CALIFORNIA EDISON COMPANY

> 2244 Walnut Grove Avenue Post Office Box 800 Rosemead, California 91770

CASE ADMINISTRATION SOUTHERN CALIFORNIA EDISON COMPANY 2244 WALNUT GROVE AVE., RM. 370 ROSEMEAD, CA 91770 R.04-01-006

BARBARA R. ALEXANDER CONSUMER AFFAIRS CONSULTANT 83 WEDGEWOOD DRIVE WINTHROP, ME 4364 R.04-01-006 Zaida Amaya-Pineda CALIF PUBLIC UTILITIES COMMISSION 770 L STREET, SUITE 1050 SACRAMENTO, CA 95814 R.04-01-006

VANESSA ANDERSON CONSUMER AFFAIRS MANAGER PACIFIC GAS AND ELECTRIC COMPANY PO BOX 770000 SAN FRANCISCO, CA 94177-0001 R.04-01-006

DAVID BAIRD 3833 GREENWAY DRIVE LAWRENCE, KS 66046 R.04-01-006 GEORGETTA J. BAKER ATTORNEY AT LAW SEMPRA ENERGY 101 ASH STREET, HQ 13 -D HQ13 SAN DIEGO, CA 92101 R.04-01-006

JEFFREY F. BECK ATTORNEY AT LAW COOPER, WHITE & COOPER ,L.L.P. 201 CALIFORNIA ST., 17TH FLOOR SMALL LECs SAN FRANCISCO, CA 94111 R.04-01-006

SCOTT BLAISING ATTORNEY AT LAW BRAUN & BLAISING, P.C. 915 L STREET, STE. 1420 SACRAMENTO, CA 95814 R.04-01-006 MARGARET D. BROWN ATTORNEY AT LAW PACIFIC GAS AND ELECTRIC COMPANY PO BOX 7442 SAN FRANCISCO, CA 94120-7442 R.04-01-006

Eugene Cadenasso CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE AREA 4-A SAN FRANCISCO, CA 94102-3214 R.04-01-006 Mariana C Campbell CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE ROOM 4101 SAN FRANCISCO, CA 94102-3214 R.04-01-006

DIANE CALDEN
PACIFIC GAS & ELECTRIC COMPANY
PO BOX 770000, MAIL CODE N6G
SAN FRANCISCO, CA 94177
R.04-01-006

CARRIE CAMARENA DEPUTY GENERAL COUNSEL THE GREENLINING INSTITUTE 1918 University Ave, 2nd Floor BERKELEY, CA 94704 R.04-01-006

MICHAEL CAMPBELL PACIFIC GAS AND ELECTRIC COMPANY PO BOX 770000, MC B9A SAN FRANCISCO, CA 94177 R04-01-006 Theresa Cho ATTORNEY AT LAW CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE SAN FRANCISCO, CA 94102-3214 R.04-01-006

JOHN L. CLARK ATTORNEY AT LAW GOODIN MACBRIDE SQUERI RITCHIE & DAY LLP 505 SANSOME STREET, SUITE 900 SAN FRANCISCO, CA 94111 R.04-01-006

Cheryl Cox CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE ROOM 5218 SAN FRANCISCO, CA 94102-3214 R,04-01-006 A. BROOKS CONGDON MANAGER/PRICING & TARIFFS SOUTHWEST GAS CORPORATION 5241 SPRING MOUNTAIN ROAD LAS VEGAS, NV 89193-8510 R.04-01-006

LARRY R. COPE ATTORNEY AT LAW SOUTHERN CALIFORNIA EDISON COMPANY 2244 WALNUT GROVE AVENUE ROSEMEAD, CA 91770 R.04-01-006

RAYMOND J. CZAHAR CHIEF FINANCIAL OFFICER WEST COAST GAS CO., INC. 9203 BEATTY DR. SACRAMENTO, CA 95826-9702 R.04-01-006 LINDA S. DANNEWITZ P G & E 77 BEALS STREET PO BOX 770000 SAN FRANCISCO, CA 94102 R.04-01-006

Karen A Degannes CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE AREA 4-A SAN FRANCISCO, CA 94102-3214 R.04-01-006

KEVIN MONTE DE RAMOS 105-454 RUE DE LA GAUCHETIERE OUEST MONTREAL, PQ H2Z 1E3 CANADA R.04-01-006 MARISA DECRISTOFORO PACIFICORP 825 NE MULTNOMAH STREET, SUITE 800 PORTLAND, OR 97232 R.04-01-006

FRANK DIAZ PACIFIC GAS AND ELECTRIC COMPANY PO BOX 770000 MAIL CODE B9A SAN FRANCISCO, CA 94177 R.04-01-006 LOS ANGELES DOCKET OFFICE CALIFORNIA PUBLIC UTILITIES COMMISSION 320 W. 4TH STREET, SUITE 500 LOS ANGELES, CA 90013 R.04-01-006 JOHN DUTCHER VICE PRESIDENT - REGULATORY AFFAIRS MOUNTAIN UTILITIES 3210 CORTE VALENCIA FAIRFIELD, CA 94533-7875 R.04-01-006

JEANNINE ELZEY
CALIF PUBLIC UTILITIES COMMISSION
505 VAN NESS AVENUE AREA 4-A
TRANSMISSION PERMITTING &
RELIABILITY BRANCH
SAN FRANCISCO, CA 94102-3214
R.04-01-006

RICHARD ESTEVES SESCO, INC. 77 YACHT CLUB DRIVE, SUITE 1000 LAKE HOPATCONG, NJ 07849-1313 R.04-01-006 JOHN FASANA SOUTHERN CALIFORNIA EDISON COMPANY 2244 WALNUT GROVE AVENUE ROSEMEAD, CA 91770 R.04-01-006

CENTRAL FILES SAN DIEGO GAS & ELECTRIC 8330 CENTURY PARK COURT SEMPRA ENERGY UTILITIES SAN DIEGO, CA 92123-1530-1548 R.04-01-006 BOB FINKELSTEIN ATTORNEY AT LAW THE UTILITY REFORM NETWORK 711 VAN NESS AVE., SUITE 350 SAN FRANCISCO, CA 94102 R.04-01-006 Hazlyn Fortune CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE ROOM 4102 SAN FRANCISCO, CA 94102-3214 R.04-01-006

LINDA FONTES PACIFIC GAS & ELECTRIC COMPANY PO BOX 770000, MAIL CODE H14F SAN FRANCISCO, CA 94177 R.04-01-006 BRUCE FOSTER REGULATORY AFFAIRS SOUTHERN CALIFORNIA EDISON COMPANY 601 VAN NESS AVENUE, STE. 2040 SAN FRANCISCO, CA 94102 R.04-01-006

KATHLEEN GAFFNEY KEMA 492 NINTH ST. OAKLAND, CA 94607 R.04-01-006

ENRIQUE GALLARDO SENIOR PROGRAM MANAGER LATINO ISSUES FORUM 160 PINE STREET, SUITE 700 SAN FRANCISCO, CA 94111 R.04-01-006

RON GARCIA RELIABLE ENERGY MANAGEMENT, INC. 6250 PARAMOUNT BLVD. LONG BEACH, CA 90805 R.04-01-006 DAN GEIS AGRICULTURAL ENERGY CONSUMERS ASSOC. 925 L STREET, SUITE 800 SACRAMENTO, CA 95814 R.04-01-006

ROBERT GNAIZDA THE GREENLINING INSTITUTE 1918 UNIVERSITY AVENUE, SECOND FLOOR BERKELEY, CA 94704 R.04-01-006 HAYLEY GOODSON ATTORNEY AT LAW THE UTILITY REFORM NETWORK 711 VAN NESS AVENUE, SUITE 350 SAN FRANCISCO, CA 94102 R.04-01-006

PAMELA GORSUCH PROJECT MANAGER RICHARD HEATH AND ASSOCIATES, INC. 1026 MANGROVE AVENUE, SUITE 20 CHICO, CA 95926 R.04-01-006

CORALETTE HANNON ATTORNEY AT LAW AARP 6705 REEDY CREEK ROAD CHARLOTTE, NC 28215 R.04-01-006

ANITA HART SOUTHWEST GAS CORPORATION 5241 SPRING MOUNTAIN ROAD LAS VEGAS, NV 89150 R.04-01-006 Jessica T. Hecht CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE ROOM 4102 SAN FRANCISCO, CA 94102-3214 R.04-01-006

JAMES HODGES 1069 45TH STREET SACRAMENTO, CA 95819 R.04-01-006 HECTOR HUERTA RICHARD HEATH AND ASSOCIATES, INC. 590 W. LOCUST AVE., SUITE 103 FRESNO, CA 93650 R.04-01-006 BRIDGET A. JENSEN ATTORNEY AT LAW SOUTHWEST GAS CORPORATION 5241 SPRING MOUNTAIN ROAD LAS VEGAS, NV 89150 R.04-01-006

JOHN JENSEN RICHARD HEATH AND ASSOCIATES, INC. 7847 CONVOY COURT, SUITE 102 SAN DIEGO, CA 92111 R.04-01-006 EDDIE JIMENEZ DIRECTOR SPECIAL PROGRAMS PORTEUS INC. 1830 N. DINUMB BLVD VISALIA, CA 93291 R.04-01-006 MARIA JUAREZ DEPUTY DIRECTOR DEPT OF COMMUNITY ACTION 2038 IOWA AVE., SUITE B-102 RIVERSIDE, CA 92507 R.04-01-006

BILL JULIAN ATTORNEY AT LAW OFFICE OF STATE SENATOR MARTHA ESCUTIA STATE CAPITOL, ROOM 5046 SACRAMENTO, CA 95814 R.04-01-006

MELISSA W. KASNITZ ATTORNEY AT LAW DISABILITY RIGHTS ADVOCATES 2001 CENTER STREET, THIRD STREET BERKELEY, CA 94704-1204 R.04-01-006

CAROLYN KEHREIN ENERGY MANAGEMENT SERVICES 1505 DUNLAP COURT DIXON, CA 95620-4208 R.04-01-006

PAUL KERKORIAN ATTORNEY AT LAW 726 W. BARSTOW , SUITE 108 FRESNO, CA 93704 R.04-01-006 MARY - LEE E KIMBER DISABILITY RIGHTS ADVOCATES 449 15TH STREET, STE. 303 OAKLAND, CA 94612 R.04-01-006 IRINA KRISHPINOVICH HEMSTREET ASSOCIATES 5760 CLINTON AVENUE RICHMOND, CA 94805 R.04-01-006

MICHAEL LAMOND ALPINE NATURAL GAS OPERATING COMPANY 15 ST. ANDREWS ROAD, SUITE 7 VALLEY SPRINGS, CA 95252 R.04-01-006

DUANE F. LARSON PACIFIC GAS AND ELECTRIC COMPANY PO BOX 770000, MAIL N6G SAN FRANCISCO, CA 94177-0001 R.04-01-006 Alik Lee CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE ROOM 4101 SAN FRANCISCO, CA 94102-3214 R.04-01-006

F. Joseph Leonard CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE AREA 4-A SAN FRANCISCO, CA 94102-3214 R.04-01-006 ORTENSIA LOPEZ EXECUTIVE DIRECTOR EL CONCILIO OF SAN MATEO 1419 BURLINGAME AVE., SUITE N BURLINGAME, CA 94010 R.04-01-006

KRISTINE LUCERO RICHARD HEATH AND ASSOCIATES, INC. 590 W. LOCUST AVENUE, SUITE 103 FRESNO, CA 93650 R.04-01-006

Kim Malcolm CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE ROOM 5005 SAN FRANCISCO, CA 94102-3214-3214 R,04-01-006

KYLE MAETANI MK PLANNING CONSULTANTS 2740 W. MAGNOLIA BLVD., STE 103 BURBANK, CA 91505 R.04-01-006 CHRISTOPHER MAYER MODESTO IRRIGATION DISTRICT PO BOX 4060 MODESTO, CA 95352-4060-4060 R.04-01-006

MARK MCNULTY 5150 RANDLETT DRIVE LA MESA, CA 91941 R.04-01-006 ELENA MELLO SIERRA PACIFIC POWER COMPANY 6100 NEIL RD. RENO, NV 89511 R.04-01-006 FRED WESLEY MONIER TURLOCK IRRIGATION DISTRICT PO BOX 949, 333 EAST CANAL DRIVE TURLOCK, CA 95381-0949 R.04-01-006

MARGARET MOORE SOUTHERN CALIFORNIA GAS COMPANY 8315 CENTURY PARK COURT CP22D SAN DIEGO, CA 92123-1550 R.04-01-006 RONALD MOORE GOLDEN STATE WATER/BEAR VALLEY ELECTRIC 630 EAST FOOTHILL BLVD. SAN DIMAS, CA 91773 R.04-01-006 JOHN NALL SOUTHERN CALIFORNIA EDISON COMPANY 2131 WALNUT GROVE AVE ROSEMEAD, CA 91770 R.04-01-006

JOHN NEWCOMB 686 E. MILL ST., SAN BERNARDINO, CA 92415 R.04-01-006 KAREN NOTSUND ASSISTANT DIRECTOR UC ENERGY INSTITUTE 2547 CHANNING WAY BERKELEY, CA 94720-5180 R.04-01-006

CHONDA J. NWAMU PACIFIC GAS AND ELECTRIC COMPANY POST OFFICE BOX 7442 SAN FRANCISCO, CA 94120 R.04-01-006

JAMES O'BANNON RICHARD HEATH AND ASSOCIATES, INC. 1026 MANGROVE AVE., CHICO, CA 95926 R.04-01-006 MARY O'DRAIN PACIFIC GAS AND ELECTRIC COMPANY PO BOX 770000, MC H14G SAN FRANCISCO, CA 94177 R.04-01-006 VALERIE J. ONTIVEROZ ANALYST/STATE REGULATORY AFFAIRS SOUTHWEST GAS CORPORATION 5241 SPRING MOUNTAIN ROAD LAS VEGAS, NV 89150-0002 R.04-01-006

WILLIAM F. PARKER PRESIDENT BAY AREA POVERTY RESOURCE COUNCIL 930 BRITTAN AVENUE SAN CARLOS, CA 94070 R.04-01-006 JACK F. PARKHILL SOUTHERN CALIFORNIA EDISON COMPANY PO BOX 800 ROSEMEAD, CA 91770 R.04-01-006

SEN. RICHARD POLANCO 3701 GLENABYN DRIVE LOS ANGELES, CA 90065 R.04-01-006

ERIC QUANDT THE JONES COMPANY 501 THIRD STREET WHEATLAND, CA 95692 R.04-01-006 Sarvjit S. Randhawa CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE AREA 4-A SAN FRANCISCO, CA 94102-3214 R.04-01-006 Rashid A. Rashid California Public Utilities Commission 505 Van Ness Avenue Legal Division San Francisco, CA 94102 R.04-01-006

LARRY RACKLEY SIERRA PACIFIC POWER CO. PO BOX 10100 RENO, NV 89520 R.04-01-006 Sarita Sarvate
CALIF PUBLIC UTILITIES COMMISSION
505 VAN NESS AVENUE
AREA 4-A
SAN FRANCISCO, CA 94102-3214
R,04-01-006

JANINE L. SCANCARELLI FOLGER LEVIN & KAHN LLP 275 BATTERY STREET, 23RD FLOOR SAN FRANCISCO, CA 94111 R.04-01-006

STACIE SCHAFFER SOUTHERN CALIFORNIA EDISON COMPANY 2244 WALNUT GROVE AVENUE PO BOX 800 ROSEMEAD, CA 91770 R.04-01-006

MARK P. SCHREIBER ATTORNEY AT LAW COOPER, WHITE & COOPER, LLP 201 CALIFORNIA STREET, 17TH FLOOR SAN FRANCISCO, CA 94111 R.04-01-006

VIVIAN SCOTT SOUTHWEST GAS CORPORATION 5241 SPRING MOUNTIAN ROAD LAS VEGAS, NV 89150 R.04-01-0006

BRETT SEARLE PROJECT MANAGEMENT ANALYST PACIFIC GAS AND ELECTRIC COMPANY 77 BEALE ST, B30A SAN FRANCISCO, CA 94105 R.04-01-006

FRED SEBOLD RER 11236 EL CAMINO REAL SAN DIEGO, CA 92130 R.04-01-006 MICHAEL SHAMES ATTORNEY AT LAW UTILITY CONSUMERS' ACTION NETWORK 3100 FIFTH AVENUE, SUITE B SAN DIEGO, CA 92103 R.04-01-006

RICHARD SHAW ASSERT PO BOX 469 FILLMORE, CA 93016 R 04-01-006 CONNIE SILVEIRA SIERRA PACIFIC POWER COMPANY 6100 NEIL RD. RENO, NV 89520 R.04-01-006 KEVIN SIMONSEN ENERGY MANAGEMENT SERVICES 646 EAST THIRD AVENUE DURANGO, CO 81301 R.04-01-006

DAVE STEPHENSON RATE REGULATION MANAGER - WESTERN REGIO AMERICAN WATER WORKS SERVICE CO. 4701 BELOIT DRIVE SACRAMENTO, CA 95838 R.04-01-006

BOBBI J. STERRETT SPECIALIST/STATE REGULATORY AFFAIRS SOUTHWEST GAS CORPORATION 5241 SPRING MOUNTAIN ROAD LAS VEGAS, NV 89150-0002 R.04-01-0006

MICHAEL J. STRUMWASSER STRUMWASSER & WOOCHER LLP 100 WILSHIRE BLVD. SUITE 1900 SANTA MONICA, CA 90401 R.04-01-006

KEITH SWITZER SOCAL WATER/BEAR VALLEY ELECTRIC 630 E. FOOTHILL BOULEVARD PO BOX 1547 SAN DIMAS, CA 91773 R.04-01-006 Terrie J. Tannehill CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE AREA 4A SAN FRANCISCO, CA 94102-3214 R.04-01-006 Thomas W. Thompson CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE ROOM 4102 SAN FRANCISCO, CA 94102-3214 R.04-01-006

FRANCES L. THOMPSON PACIFIC GAS AND ELECTRIC COMPANY 123 MISSION STREET, RM. 1408 SAN FRANCISCO, CA 95177 R.04-01-006 MARGARET L. TOBIAS ATTORNEY AT LAW TOBIAS LAW OFFICE 460 PENNSYLVANIA AVENUE SAN FRANCISCO, CA 94107 R 04-01-006

LUKE TOUGAS PACIFIC GAS AND ELECTRIC COMPANY PO BOX 770000, MC B9A SAN FRANCISCO, CA 94177 R.04-01-006

JAMES TURNURE PACIFIC GAS AND ELECTRIC COMPANY PO BOX 770000, MAIL CODE B9A SAN FRANCISCO, CA 94105-1814 R.04-01-006 STEVE TURTLETAUB (ADDRESS UNDELIVERABLE) DIRECTOR OF SALES DIRECTAPPS 3013 DOUGLAS BLVD, SUITE 220 ROSEVILLE, CA 95661 R.04-01-006

LESLIE ALAN UEOKA VERIZON HAWAII TEL. PO BOX 2200 HONOLULU, HI 96841 R.04-01-006

R.04-01-006

Monday, July 31, 2006

LYNN VICTOR
EXECUTIVE DIRECTOR
CALIFORNIA/NEVADA COMMUNITY ACTION
225 30TH STREET, SUITE 200
SACRAMENTO, CA 95816
R.04-01-006

RICHARD VILLASENOR TELACU 12252 MC CANN DR SANTA FE SPRINGS, CA 90670 R.04-01-006 SHERRY VOGEL NCAT 3040 CONTINENTAL DRIVE BUTTE, MT 59701 R.04-01-006

Donna L. Wagoner CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE ENERGY DIVISION AREA 4-A SAN FRANCISCO, CA 94102-3214 R.04-01-006 Joseph Wanzala CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE ROOM 4101 SAN FRANCISCO, CA 94102-3214 R.04-01-006

PATRICIA WATTS FCI MANAGEMENT CONSULTANTS 5900 S EASTERN AVE., SUITE 152 COMMERCE, CA 90040 R.04-01-006

Josie Webb CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE ENERGY DIVISION AREA 4-A SAN FRANCISCO, CA 94102-3214 R.04-01-006 Steven A. Weissman CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE ROOM 4103 SAN FRANCISCO, CA 94102-3214 R.04-01-006

YOLE WHITING SAN DIEGO GAS & ELECTRIC COMPANY 8335 CENTURY PARK COURT SAN DIEGO, CA 92123 R.04-01-006

Sean Wilson CALIF PUBLIC UTILITIES COMMISSION 505 VAN NESS AVENUE AREA 3-C SAN FRANCISCO, CA 94102-3214 R.04-01-006 JOSEPH F. WIEDMAN GOODIN MACBRIDE SQUERI RITCHIE & DAY,LLP 505 SANSOME STREET, SUITE 900 SAN FRANCISCO, CA 94111 R,04-01-006

BARBARA WILLIAMS RHA, INC. 1420 HARBOR BAY PARKWAY, STE. 145 ALAMEDA, CA 94502 R.04-01-006

JOE WILLIAMS CEO RICHARD HEATH AND ASSOCIATES, INC. 590 W. LOCUST AVENUE, STE 103 FRESNO, CA 93650 R.04-01-006 JASON WIMBLEY DIVISION CHIEF, ENERGY&ENVIRON PROGRAMS DEPT. OF COMMUNITY SERVICES & DEVELOPMEN 700 NORTH 10TH STREET, ROOM 258 SACRAMENTO, CA 95814 R.04-01-006

WALLIS J. WINEGARD WINEGARD ENERGY, INC 1859 FLOWER AVE DUARTE, CA 91010-2567 R.04-01-006

MONTE WINEGAR PROJECT DIRECTOR WINEGARD ENERGY 1818 FLOWER AVENUE DUARTE, CA 91010 R, 04-01-006

CARL WOOD 10103 LIVE OAK AVE CHERRY VALLEY, CA 92223 R.04-01-006 DON WOOD PACIFIC ENERGY POLICY CENTER 4539 LEE AVENUE LA MESA, CA 91941 R.04-01-006

R.04-01-006

Monday, July 31, 2006

ALAN WOO DIRECTOR PLANNING & PROGRAM DEV ORANGE COUNTY COMMUNITY ACTION PARTNER 12640 KNOTT STREET GARDEN GROVE, CA 92841 R.04-01-006

JOSEPHINE WU PACIFIC GAS & ELECTRIC COMPANY PO BOX 770000, MAIL CODE B9A SAN FRANCISCO, CA 94177 R.04-01-006 REBECCA WU SOLARROOFS.COM 5840 GIBBONS DR. CHARMICHAEL, CA 95608 R.04-01-006

JOY C. YAMAGATA SOUTHERN CALIFORNIA GAS COMPANY 8315 CENTURY PARK COURT CP22D SAN DIEGO, CA 92123-1550 R.04-01-006 JOY C. YAMAGATA REGULATORY MANAGER SDG&E SEMPRA UTILITIES 8330 CENTURY PARK COURT, CP-32B SAN DIEGO, CA 92123 R.04-01-006

MARZIA ZAFAR SEMPRA ENERGY UTILITIES 601 VAN NESS AVENUE, SUITE 2060 SAN FRANCISCO, CA 94102 R.04-01-006

DATA REQUEST RESPONSE CENTER PACIFICORP 825 NE MULTNOMAH, SUITE 800 PORTLAND, OR 97232 R.04-01-006

CALIFORNIA ENERGY MARKETS 517 B POTRERO AVENUE SAN FRANCISCO, CA 94110-1431 R.04-01-006